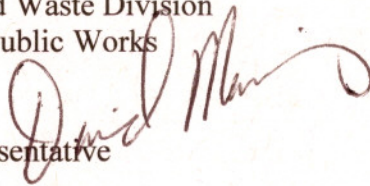


GBB
SOLID WASTE
MANAGEMENT
CONSULTANTS

March 19, 2008

To: Employees of the Solid Waste Division
Guam Department of Public Works

From: David L. Manning,
GBB's Receiver Representative



Subject: Our Work Together

As I am sure you know, earlier this week the Solid Waste Division of the Department of Public Works was placed in Receivership by the United States District Court of Guam. The Court's decision will assure that the important work that you do every day is supported in a way that brings it into compliance with federal law and the Consent Decree. Our firm, Gershman, Brickner & Bratton, Inc., was selected by Chief Judge Frances Tydingco-Gatewood, to work with you to make the improvements that are required.

We strongly believe that this will be a positive step for the employees of the Solid Waste Division. Harvey Gershman, Chace Anderson and I all have experience in this area and our experience has taught us that it is the hard working front line employees who are the heart of the organization and key to solving its problems and assuring future success.

We want to work with you, to learn from you and to assure you that you have nothing to fear from the Receivership. It is our goal to make the Solid Waste Division a better place for you to work and to give you the tools to provide the citizens of Guam with the quality services they deserve. Our goal is to start fresh and have an organization that is supported and serves the needs of the community.

We have asked that Director Perez continue your day to day operations without any interruption. Our plans are to carefully study all of the work that has been done in the past and come to Guam in April to begin our work with you.

Attached is information about GBB and me that will tell you more about our experience. We look forward to meeting you in the near future.

Attachment

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Gershman, Brickner & Bratton, Inc.

GBB is a national solid waste management consulting firm, headquartered in the Washington, D.C. area, that works on solid waste collection, processing, recycling and disposal issues, and assists in planning, procuring, and implementing sound, cost-effective facilities and services at the local, state, and national levels for both the public and private sectors.

In addition to its extensive expertise, GBB has a clear understanding of solid waste management in island communities. GBB is currently working on assignments for the Cayman Islands Government and the County of Maui, Hawaii. Previous to these assignments, GBB has had other assignments in Maui and in the U. S. Virgin Islands. Since 1980, GBB has assisted hundreds of communities, earning a reputation for working hard and treating its clients' challenges as its own. GBB has planned and developed a wide range of integrated waste management programs that use the latest technologies to improve efficiency, save money, enhance customer service, and protect the environment.

David L. Manning GBB's Receiver and a GBB Special Principal Associate

David L. Manning's career spans more than 30 years in finance and public administration, including executive level positions in state and local government, with the private sector, and as an independent consultant. He brings substantial financial management expertise to bear in his consulting services.

Mr. Manning has served as the Chief Financial Officer for both the Metropolitan Government of Nashville and Davidson County and the State of Tennessee. Most recently, he served as Director of Finance for the Metropolitan Government of Nashville and Davidson County, appointed by Mayor Bill Purcell. His key responsibilities included all areas of financial management together with preparation and oversight for the annual budget with expenditures of \$1.9 billion (FY2007). He was also the principal official responsible for planning, development, and oversight of the Mayor's initiative to create a new "clean, green, and lean" solid waste management plan for Nashville. Under the plan, Nashville successfully implemented curbside recycling, revitalized its district energy system, and significantly reduced the City's overall cost for solid waste management. Prior to his service with Nashville, Mr. Manning served as the Commissioner of Finance and Administration for the State of Tennessee. Appointed by Governor Ned McWherter in 1987, he served in that capacity until the end of the Governor's second term in 1995. There, he oversaw the financial and administrative management of Executive Branch agencies, and prepared and implemented an annual budget of \$12.5 billion.

In 1994, the American Society for Public Administration awarded Mr. Manning the S. Kenneth Howard Career Achievement Award for budget and financial management.